

FBI National Use-of-Force Data Collection

2022 Missouri Sheriffs

Federal Bureau of Investigation
Uniform Crime Reporting Program





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FBI National Use-of-Force Data Collection

Session Objectives

- History of the Data Collection
- Scope of the Data Collection
- FBI National Use-of-Force Data Collection Data Elements
- Current collection metrics
- Data release
- Future of the collection
- Additional collections





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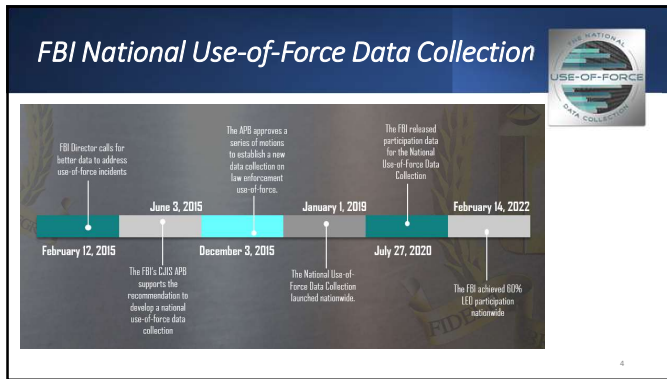
FBI National Use-of-Force Data Collection

WHAT IS OUR CURRENT PARTICIPATION NATIONWIDE (Based on LEOs) 3/8/2022

- 38.3 percent of sworn law enforcement nationwide
- 42.8 percent of sworn law enforcement nationwide
- 62.4 percent of sworn law enforcement nationwide
- 82.7 percent of sworn law enforcement nationwide



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What it is:
Voluntary data collection that collects law enforcement use-of-force incidents which result in the death or serious bodily injury of a person, as well as all firearm discharges at or in the direction of a person.

- Based, in part, upon Title 18, United States Code (U.S.C.), Section (§) 2246 (4):
The term "serious bodily injury" means bodily injury that involves a substantial risk of death, unconsciousness, protracted and obvious disfigurement, or protracted loss or impairment of the function of a bodily member, organ, or mental faculty."

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Proposed Definition of *Firearm*

- Based on the Bureau of Alcohol, Tobacco, Firearms, and Explosives definition, 18 U.S.C § 921(a)(3):
The term "**firearm**" means (A) any weapon (including a starter gun) which will or is designed to or may readily be converted to expel a projectile by the action of an explosive; (B) the frame or receiver of any such weapon; (C) any firearm muffler or firearm silencer; or (D) any destructive device.

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Taskforce Members

- National Organization of Black Law Enforcement Executives
- The International Association of Chiefs of Police
- Major Cities Chiefs Association
- Association of State Criminal Investigative Agencies
- Police Executive Research Forum
- Association of State Uniform Crime Reporting Programs
- Representatives from federal, state, local, tribal, and college/university

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Data Elements (what is collected)

- Incident Information
- Subject Information*
- Officer Information*



*No directly identifiable information is collected

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Incident Information Collected

Did this incident result in...

- ☐ The death of a person due to law enforcement use of force?
- ☐ The serious bodily injury of a person due to law enforcement use of force?
- ☐ The discharge of a firearm by law enforcement at or in the direction of a person that did not otherwise result in death or serious bodily injury?

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Incident Information Collected

- Agency Originating Agency Identification for reported incident
- Agency case number
- Date of incident
- Local time of incident (24-hour time HHMM)
- Location type (ex. house, grocery store, public park)

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Incident Information Collected

- Total number of officers who applied actual force during the incident.
- Number of officers from the reporting agency who applied actual force during the incident.
- Did the officer(s) approach the subject(s)?
- Was it an ambush incident?
- Was a supervisor or a senior officer acting in a supervisory capacity present or consulted at any point during the incident?

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Incident Information Collected

- What was the reason for initial contact between the subject and the officer? (Response to unlawful or suspicious activity, routine patrol, traffic stop, etc.)
 - If it was due to "unlawful or criminal activity," what were the most serious reported offenses allegedly committed by the subject prior to or at the time of the incident?
 - If applicable, the reporting agency will enter the FBI National Incident-Based Reporting System (or local) incident number of the report detailing criminal incident information on subject and/or assault or homicide of law enforcement to officer.
- If the incident involved multiple law enforcement agencies, the agency will include case numbers of the local use-of-force reports at the other agencies.

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Subject Information Collected

- Age, sex, race, ethnicity, height, and weight.
- Injury/death of subject(s) (gunshot wound, apparent broken bones, unconsciousness, etc.)
- Type(s) of force used connected to serious bodily injury or death (firearm, electronic control weapon, explosive device, blunt instrument, etc.)
- Did the subject(s) resist?
- Was the perceived threat by the subject(s) directed to the officer or to another party?
- Type(s) of subject resistance/weapon involvement.
- Was there an apparent or known impairment in the physical condition of subject? (If yes, indicate – mental health/alcohol/drugs/unknown.)
- At any time during the incident, was the subject(s) armed or believed to be armed with a weapon?

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Officer Information Collected

- Age, sex, race, ethnicity, height, and weight of the officer(s).
- Officer's years of service as a law enforcement officer (total tenure).
- At the time of the incident, was the officer a full-time employee?
- Was the officer readily identifiable as law enforcement?
- Was the officer on duty at the time of the incident?
- Did the officer discharge a firearm?
- Was the officer injured?
- What was the officer's injury type? (Gunshot wound, apparent broken bones, severe laceration, unconsciousness, etc.)

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FBI National Use-of-Force Data Collection



What it provides:

- Trust
- Transparency
- Aggregate View
- Training for de-escalation options
- Improvement of community safety



What it protects:

- Privacy and confidentiality
 - No directly personally identifiable information



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What it is not:

- Insight into single use-of-force incidents
- Used for investigative purposes
- Assessment of department policy



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Agencies submit a *Zero Report* for a given month when no reportable incidents occurred.

The importance of a zero report:

- Demonstrates an agency's active participation.
- Establishes no incident occurred in the jurisdiction.
- Eliminates the possibility an incident report was not completed or submitted.
- Assists the FBI to compute valid statistics.

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Terms of Clearance from Office of Management and Budget



Percentage of Reporting Data for Participating Data Elements	Percentage of Law Enforcement Officers Covered by Participating Agencies			
	Greater than 80%	60% - 80%	40% - 60%	Less than 40%
< 30%	No conditions apply to the publication of the results of this item.	The FBI will not publish counts or totals, but may publish ratios and percentages for this item.	The FBI may publish only the response percentages for the key variables across the entire population and for subpopulations which represent 20% or more of the total population.	The FBI will not publish results.
> 30%	The FBI will not publish counts or totals, but may publish ratios and percentages for this item.	The FBI will not publish counts or totals, but may publish ratios and percentages for this item.	The FBI may publish only the response percentages for the key variables across the entire population and for subpopulations which represent 20% or more of the total population.	The FBI will not publish results.

The terms of clearance specify how data can be published depending upon the level of coverage achieved. For the FBI National Use-of-Force data collection, coverage is calculated by the participating agencies weighted by its number of sworn officers.

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WHAT IS COLLECTED WITHIN A NATIONAL USE-OF-FORCE INCIDENT:

- death, or critical care injury, and threats of force at a person
- death, or serious bodily injury of a person, firearm discharges at or in the direction of a person
- death, or serious threats of a person, firearm discharges at or in the direction of a person
- serious bodily injury from firearms and discharges at or in the direction of a person

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FBI National Use-of-Force Data Collection



Current 2021 40 Percent Publication View

United States

National use-of force data is voluntarily submitted to the FBI.

Only agencies that submitted use-of force incident reports or zero reports for January through September 2021 are included in this report.



Resources

[National Use-of-Force Data Collection Website](#)
[National Use-of-Force Data Collection Overview](#)

[National Use-of-Force Data Collection FAQ](#)
[FBI Press Releases](#)

Participation

In 2021, 7,559 out of 18,514 federal, state, local, and tribal law enforcement agencies throughout the nation participated and provided use-of force data. The officers employed by these agencies represent 58% federal, state, local, and tribal sworn officers in the nation.

[Download a list of enrolled/participating agencies](#)

[Download a list of enrolled/participating federal agencies](#)

Enrolled Agencies are agencies that have at least one registered use-of force data account and are eligible to submit data to the FBI.

Participating Agencies are enrolled agencies that have submitted data, including incident reports and/or zero reports, with a report date in 2021.

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2020 National Publication View




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60 Percent Coverage Threshold

- Ratios, percentages, and lists would include data such as:
 - Percentage of type of use-of-force incident
 - Percentage of reason initial contact
 - Top types of resistance encountered
 - Top types of force used



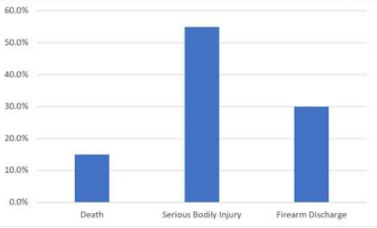
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"Reason for Report"

- Screener question asked on all incidents that delineates whether it is a fatality, a serious bodily injury, or some other firearm discharge.
- Did this incident result in...?
 - The death of a person due to law enforcement use of force?
 - The serious bodily injury of a person due to law enforcement use of force?
 - The discharge of a firearm by law enforcement at or in the direction of a person that did not otherwise result in death or serious bodily injury?

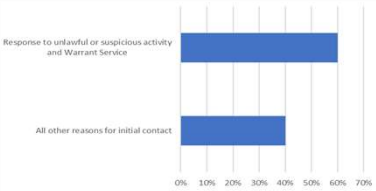


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"Reason for initial contact"



- Reason indicates whether the contact was due to the investigation of possible criminal activity or some other reason.
- What was the reason for initial contact between the subject(s) and the officer(s)?
 - ☐ Response to unlawful or suspicious activity
 - ☐ Medical, mental health, or welfare assistance
 - ☐ Routine traffic stop
 - ☐ Warrant service
 - ☐ Service of a court order
 - ☐ Mass demonstration
 - ☐ Follow up investigation
 - ☐ Other

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“Types of force used”

Force indicates whether it was the use of a firearm by a law enforcement officer or some other type of force.


- Types of force used by law enforcement connected to serious bodily injury or death of the subject
 - Firearm
 - Electronic control weapon
 - Explosive device
 - Chemical agent/pepper or OC spray
 - Baton
 - Impact projectile
 - Blunt instrument/flashlight
 - Hands-fists-feet
 - Canine
 - Other

Top Five Types of Force Used

- Firearm
- Hands-fists-feet
- Electronic control weapon
- Other
- Canine

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“Resistance Encountered”

Two-part question with an initial "yes/no" screener regarding any resistance encountered.

Top Five Resistance or Weapon Encountered


- Failing to comply to verbal commands or other types of passive resistance
- Attempted to escape or flee from custody
- Display a weapon at an officer or another
- Using a firearm against an officer or another
- Resisted being handcuffed or arrested

What resistance or weapon was or believed to be involved?

- Attempted to escape or flee from custody
- Resisted being handcuffed or arrested
- Barricading self
- Using a firearm against an officer or another
- Using another weapon against an officer or another
- Using hands/fist/feet against an officer or another
- Displaying a weapon at an officer or another
- Directing a vehicle at an officer or another
- Intentional spitting or bleeding on an officer
- Throwing an article or object at an officer
- Making verbal threats
- Failing to comply to verbal commands or other types of passive resistance

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Content of 80-percent coverage publication

- The goal is to present as much data as possible while at the same time addressing privacy concerns.
- Primary path to address privacy is to implement a rule where individual data categories will not be displayed unless it contains at least 10 observations ("Rule of 10").
- When too few observations are reported in a particular category, those categories will be aggregated to broader categories.
- The "Rule of 10" will also be applied to the sensitive data elements associated with personal characteristics such as the combination of age, sex/gender, race/ethnicity.

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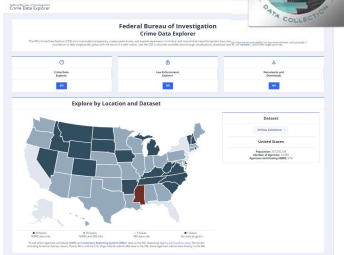
FBI National Use-of-Force Data Collection

Data Release

Crime Data Explorer

National Use-of-Force Data Collection

<https://crime-data-explorer.app.cloud.gov/>



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WHAT IS MISSOURI'S CURRENT SWORN LAW ENFORCEMENT PARTICIPATION? 3/8/22

- a. 15 %
- b. 37 %
- c. 48%
- d. 67%

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FBI National Use-of-Force Data Collection 2021 Missouri Participation Percentage (Police Employment Count)

Missouri
National use of force data for Missouri is voluntarily submitted to the FBI. Only agencies that submitted one or more use of force incident reports or arrest reports for January through December 2021 are included in this report.



Resources

- National Use of Force Data Collection Website
- National Use of Force Data Collection Overview
- National Use of Force Data Collection FAQ
- FBI Press Releases

Participation

In 2021, 30 out of 622 agencies in Missouri participated and provided use of force data. The officers employed by these agencies represent 30% of sworn law enforcement officers in the state. Data will be displayed when a state and/or agency report use of force statistics that represent more than 40 percent of their total officer population and is derived from more than one agency.

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Successes

- As of March 2022, over 62.3 percent of sworn law enforcement officers participating nationwide with 2021 data.
- Approximately 8,211 agencies make up this percentage.
- Participation continues to grow toward the 80 percent threshold.

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FBI UCR DATA COLLECTIONS

CRIME DATA COLLECTIONS



LAW ENFORCEMENT DATA COLLECTIONS



FUTURE DATA COLLECTIONS



National Incident-Based Reporting System



Provides greater specificity in reporting offenses



Collects more detailed information



Helps give context to specific crime problems



Provides greater analytic flexibility



Hate Crime Statistics Collection

- The FBI's Hate Crime Statistics Collection is derived from NIBRS data and will be displayed on the Crime Data Explorer.
- Hate crimes are **NOT** separate, distinct crimes, but any traditional criminal offense that is motivated by the offender's:
 - RACE, RELIGION, DISABILITY, ETHNICITY, SEXUAL ORIENTATION, GENDER, or GENDER IDENTITY, BIAS**
- Reliable FBI statistics would allow the FBI UCR Program to provide a national representative picture of hate crime
 - Facilitates information sharing and quantifies hate crime geographically.
 - Allows law enforcement and community leaders to better assess and address the threat to their communities.
 - When hate crime incidents are underreported, it jeopardizes the validity of the FBI's data collection.



Determining Bias Motivation

HATE + CRIME

A person may be biased against another's race, religion, disability, sexual orientation, ethnicity, gender, and/or gender identity, but it **does not mean** that a hate crime was committed.

The offender's **criminal act** must have been **motivated** by his or her bias.

Law Enforcement Officers Killed and Assaulted

- The goal of LEOKA is to reduce incidents of law enforcement deaths and assaults by providing data, research, and instructional services relative to law enforcement safety.
- Mission achieved through data collection, research, and instructional services.
 - Officer Safety and Awareness Training
 - Ambush Study: *Ambushes and Unprovoked Attacks*
 - Publication released April 2019
- LEOKA Data Collection Tool went live July 1, 2019.
 - Allows online electronic submission of all LEOKA forms.
 - Upon notification of a Felonious or Accidental death LEOKA data collection disseminates an electronic communication via Sentinel to the Field Office including directions for completion and their reference number/reference key to access their individual incident within our LEOKA database via LEEP.
 - Directives to the victim officers agency are then provided by the local Field Office. For questions on this process please reach out to the LEOKA at 304:625-3521 or Leoka.Statistics@fbi.gov.
 - Accessible through the LEEP.



Law Enforcement Suicide Data Collection

Background

The Law Enforcement Suicide Data Collection Act, 34 U.S.C. § 50701 (2018) was signed into law on June 16, 2020.

Purpose

Establish a new data collection to better understand and prevent suicides among current or former law enforcement officers at the federal, state, local, and tribal levels.

Requirements

The data collection must contain information on **suicides** and **attempted suicides** based on the circumstances, general location, demographic information, occupational category and method of each suicide and attempted suicide.



Collection of Lawful Access Data

- Despite having the legal authority, law enforcement cannot obtain evidence because of encryption on electronic information.
- The communications industry has designed, developed, and deployed services and technologies that impede investigations.
- Congress routinely requests a quantitative assessment of these challenges as they consider legislation, but a uniform, nationally representative count of these occurrences does not exist.



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Contact Information

National Use-of-Force Data Collection
useofforce@fbi.gov

Wittlee Retton-Tennant
 FBI UCR Program
 304-657-5535
Wretton-tennant@fbi.gov

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MISSOURI USE OF FORCE DATA COLLECTION REGISTRATION PROCESS

HOW TO GET ACCESS

- Who will submit for your agency?
 - Agency UoF Point of Contact (POC)
 - Responsible for submissions
 - Can be the MIBRS POC or someone different
 - Utilize UCR User Access Request Form

USE OF FORCE – USER ACCESS REQUEST FORM

- Complete the UCR User Access Request Form (SHP 146)
- Designate the type of access
 - UoF Only, UoF and MIBRS or MIBRS only
- Sheriff's signature required
 - Verified, may need to submit updated SHP-130
- Fax number and email address at top of form
 - Can be submitted by fax, electronic fax or email
 - If by email, the email should be encrypted

USE OF FORCE - REGISTRATION

- Registration can be accessed through the MSHP's Show Me Crime web page
- MIBRS dashboard page



USE OF FORCE – REGISTRATION

REGISTRATION

Adding a User

Any user who needs access to Missouri Incident Based Reporting System (MIBRS) and/or Use of Force Data Collection (UoF) must submit a completed UCR Access Request form indicating Agency approval via signature and the necessary user information. The UCR Access Request form should be submitted to the UCR – MSHP CJIS Division via email (interception recommended) or fax as indicated at the top of the form.

Once the UCR Access Request form is received by the UCR unit they will email the user indicating receipt of the request.

After system access has been established the user will be notified at that email address provided on the UCR Access Request form.

Any questions regarding access should be directed to the UCR trainer for your Troop.

Modifying User Access

Any requests to modify a current user's access should be requested by submitting a new form reflecting access to be added. For example, if the user currently has access to MIBRS but will also need access to UoF then a new form authorizing UoF access must be submitted. For example, if the user currently has access to MIBRS but will also need access to UoF then a new form authorizing UoF access must be submitted.

Any questions regarding access should be directed to the UCR trainer for your Troop.

Deleting a User

Requests to delete a user can be submitted via email to the UCR/MIBRS trainer for your Troop.

Missouri Incident Based Reporting System and/or Use of Force Data Collection UCR Access Request Form

New UCR Access Request Form for Missouri Incident Based Reporting and/or

Use of Force Reporting (PDF)

New UCR Access Request Form for Missouri Incident Based Reporting and/or

Use of Force Reporting (PDF)

USE OF FORCE – REGISTRATION

- Once User Access form is submitted
- User will be notified via email address provided on the form that access has been granted
 - To modify an existing user, submit a new User Access Request form
- To delete a user, submit a delete request to your local MIBRS Trainer
- Any questions, please contact your local MIBRS Trainer

USE OF FORCE TRAINING

- Training resources are located on Show Me Crime website under Use of Force Resources tab
- Contact your local MIBRS trainer to schedule a training session

WHEN DO SUBMISSIONS BEGIN?

- Per RSMo 590.1265 –
 - March 1, 2022
- Completed by the 10th of the following month
 - Data will be transmitted to the FBI on the 15th
- Even if nothing to report, a zero report will be submitted for each month

SUBMISSION REQUIREMENTS

- The Use of Force report does not take the place of any federal or state death in custody reports
- Entry portal available on Show Me Crime webpage (www.showmecrime.mo.gov)

USE OF FORCE - SUBMISSIONS

➤ Data Submission - Two options

- RMS generated FBI compliant UoF file through Show Me Crime webpage via Crime Insight upload page
- Manual data entry through Show Me Crime webpage via Crime Insight web entry

➤ Either one is acceptable

USE OF FORCE - DEMO

Any questions before we begin?

- You can always reach out to MIBRS Trainers
